## IN THE SUPREME COURT OF APPEALS OF WEST VIRGINIA

September 2024 Term

No. 23-522

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FRANCIS KAESS, Plaintiff Below, Petitioner,

v.

BB LAND, LLC, Defendant Below, Respondent.

Certified Questions from the United States District Court for the Northern District of West Virginia The Honorable Thomas S. Kleeh, Chief Judge Civil Action No. 1:22-CV-51

CERTIFIED QUESTIONS ANSWERED

Submitted: September 18, 2024 Filed: November 14, 2024

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JUSTICE WOOTON delivered the Opinion of the Court.

JUSTICE HUTCHISON concurs and reserves the right to file a separate opinion.

JUSTICE WALKER dissents and reserves the right to file a separate opinion.

JUSTICE BUNN dissents and reserves the right to file a separate opinion.

CHIEF JUSTICE ARMSTEAD, deeming himself disqualified, did not participate in the decision of this case.

JUDGE HARDY, sitting by designation.

#### **SYLLABUS BY THE COURT**

 ""A *de novo* standard is applied by this court in addressing the legal issues presented by a certified question[] from a federal district or appellate court." Syl. Pt. 1, *Light v. Allstate Ins. Co.*, 203 W.Va. 27, 506 S.E.2d 64 (1998).' Syllabus Point 2, *Aikens v. Debow*, 208 W.Va. 486, 541 S.E.2d 576 (2000)." Syl. Pt. 1, *Harper v. Jackson Hewitt, Inc.*, 227 W. Va. 142, 706 S.E.2d 63 (2010).

2. "'If an oil and gas lease provides for a royalty based on proceeds received by the lessee, unless the lease provides otherwise, the lessee must bear all costs incurred in exploring for, producing, marketing, and transporting the product to the point of sale.' Syl. Pt. 4, *Wellman v. Energy Resources, Inc.,* 210 W. Va. 200, 557 S.E.2d 254 (2001)." Syl. Pt. 3, *SWN Prod. Co., LLC v. Kellam,* 247 W. Va. 78, 875 S.E.2d 216 (2022).

3. "'Language in an oil and gas lease that is intended to allocate between the lessor and lessee the costs of marketing the product and transporting it to the point of sale must expressly provide that the lessor shall bear some part of the costs incurred between the wellhead and the point of sale, identify with particularity the specific deductions the lessee intends to take from the lessor's royalty (usually 1/8), and indicate the method of calculating the amount to be deducted from the royalty for such postproduction costs.' Syl. Pt. 10, *Est. of Tawney v. Columbia Natural Res., LLC*, 219 W. Va. 266, 633 S.E.2d 22 (2006)." Syl. Pt. 5, SWN Prod. Co., LLC v. Kellam, 247 W. Va. 78, 875 S.E.2d 216 (2022).

4. "Language in an oil and gas lease that provides that the lessor's 1/8 royalty (as in this case) is to be calculated 'at the well,' 'at the wellhead,' or similar language, or that the royalty is 'an amount equal to 1/8 of the price, net all costs beyond the wellhead,' or 'less all taxes, assessments, and adjustments' is ambiguous and, accordingly, is not effective to permit the lessee to deduct from the lessor's 1/8 royalty any portion of the costs incurred between the wellhead and the point of sale." Syl. Pt. 11, *Est. of Tawney v. Columbia Nat. Res., L.L.C.*, 219 W. Va. 266, 633 S.E.2d 22 (2006).

5. There is an implied duty to market the minerals in oil and gas leases which contain an in-kind royalty provision. If, for whatever reason, a royalty owner/lessor does not or cannot take physical possession of his or her share of the production under an in-kind royalty clause, then the producer/lessee may discharge its royalty obligation to the lessor in one of several ways: the lessee may deliver the lessor's share of the production to a pipeline purchaser or other third-party purchaser near the wellhead, free of cost, and to the lessor's credit, under the terms of a division order or other contract in which the purchaser pays the lessor directly for his or her share of the production; or, the lessee may buy the lessor's share of the production from the lessor on terms negotiated by the parties; or, if the lessee elects neither of the foregoing options, then under the implied marketing covenant the lessee must market and sell the lessor's share of the production, on the lessor's behalf, along with the lessee's own share of the production.

6. If, for whatever reason, the mineral owner/lessor of an oil and gas lease containing an in-kind royalty provision does not take his or her percentage share of the oil and gas in kind, and the producer/lessee elects to market and sell the lessor's share of the production on the lessor's behalf, along with the lessee's own share of the production, the lessee shall tender to the lessor a royalty consisting of the lessor's percentage share of the gross proceeds, free from any deductions for postproduction expenses, received at the first point of sale to an unaffiliated third-party purchaser in an arm's length transaction for the oil or gas so extracted, produced or marketed. This matter is before the Court upon an August 25, 2023, order of the United

States District Court for the Northern District of West Virginia, which certified the

following questions:<sup>1</sup>

Question No. 1: Is there an implied duty to market for [oil and gas] leases containing an in-kind royalty provision?

Question No. 2: Do the requirements for the deductions of post-production expenses from *Wellman v. Energy Resources, Inc.*, [210 W. Va. 200, 557 S.E.2d 254 (2001)] and *Estate of Tawney v. Columbia Natural Resources, L.L.C,* [219 W. Va. 266, 633 S.E.2d 22 (2006)] apply to leases containing an in-kind royalty provision?

Upon careful review of the parties' briefs and arguments,<sup>2</sup> the appendix

record, and the applicable law, we now answer both of the certified questions in the

<sup>1</sup> West Virginia Code section 51-1A-3 (1996) provides:

The Supreme Court of Appeals of West Virginia may answer a question of law certified to it by any court of the United States . . . if the answer may be determinative of an issue in a pending case in the certifying court and if there is no controlling appellate decision, constitutional provision or statute of this state.

<sup>2</sup> We acknowledge the amicus curiae briefs filed by the West Virginia Royalty Owners' Association and West Virginia Farm Bureau, and the Gas and Oil Association of WV, Inc., and thank these entities for giving the Court the benefit of their respective positions on the issues. affirmative and remand this matter to the district court for such further proceedings as that court may deem appropriate.

# I. Facts and Procedural Background

As set forth in the district court's August 25, 2023, order of certification, the petitioner Francis Kaess ("Mr. Kaess") owns certain mineral interests in approximately 103.5 acres of land located in Pleasants County, West Virginia. His interests are subject to an oil and gas lease ("Base Lease") dated January 6, 1979, to which the respondent BB Land, LLC ("BB Land") is the successor in interest. The lease grants BB Land the right to drill, explore for, and extract oil and gas "to the depth of 5000 feet or to the Oriskany Sand," which is also referred to as the Marcellus Shale formation, and provides for royalties to be paid to Mr. Kaess as follows:

In consideration of the premises the said Lessee covenants and agrees as follows:

To deliver to the credit of Lessor [predecessors in interest to Mr. Kaess] free of cost in the pipelines to which he may connect his wells, the equal one-eighth (1/8) part of all oil produced and sold from the leased premises [and]

To deliver to the credit of Lessors free of cost in the pipeline to which he may connect his wells, the equal one-eighth (1/8) part of all gas produced and marketed from the leased premises and the Lessors shall have the right to free gas from any such well or wells for hearing [sic] and lighting any building on or off the property, making their own connections therefor at their own risk and expense. In or about March, 2018, BB Land began reporting production of oil and gas from 64.093 of Mr. Kaess' acres which had been "pool[ed] or combine[d] . . . with other land, lease or leases in the immediate vicinity thereof"<sup>3</sup> pursuant to a May 19, 2016, Pooling Modification Agreement negotiated by the parties.<sup>4</sup> Once production began and thereafter, Mr. Kaess did not take his share of the oil and gas in-kind; rather, BB Land sold Mr. Kaess' share and paid him a royalty based on his percentage of acreage contributed to the pool, with certain post-production costs deducted therefrom.

Mr. Kaess filed suit in district court, alleging three causes of action: Count One, payment misallocation; Count Two, improper deductions; and Count Three, excessive deductions. The only cause of action relevant here is Count Two, wherein Mr. Kaess alleged that BB Land had breached the lease by improperly deducting postproduction costs from his royalties in violation of this Court's decisions in *Wellman* and *Estate of Tawney*.<sup>5</sup> BB Land filed a motion for summary judgment on this count,

<sup>3</sup> There are 624.5024 acres in the pooling unit.

<sup>&</sup>lt;sup>4</sup> The parties agree that nothing in the Pooling Modification Agreement is relevant to the questions certified by the district court.

<sup>&</sup>lt;sup>5</sup> The district court stayed Count Three and part of Count One, pending arbitration, and granted summary judgment to BB Land on the remaining allegations in Count One, which challenged BB Land's calculation of royalties based on Mr. Kaess' contribution of acreage to the pooling unit rather than to "production from the boundaries of the P286 Well itself." Additionally, the district court dismissed all non-arbitration claims against Jay-Bee Oil & Gas, Inc. and Jay-Bee Production Company, leaving BB Land as the sole defendant in the case.

contending that it was "permitted to deduct such costs from [Mr. Kaess'] royalty because he did not take his share of production 'in-kind' as contemplated by the Base Lease and so [BB Land] was required to take his share of production to market along with its own share of production to avoid waste." The district court denied the motion, finding that *Wellman* and *Estate of Tawney* apply not only to proceeds leases<sup>6</sup> but also to in-kind leases.<sup>7</sup>

Arguing that the district court's conclusion of law was simply an "*Erie* guess"<sup>8</sup> and was, in fact, wrong, BB Land subsequently filed a motion to certify one question to this Court: "Do the requirements for the deductions of post-production expenses from [*Wellman*] and [*Estate of Tawney*] apply equally to leases containing an in-kind royalty provision where the lessor is entitled to a share of the production as opposed to the proceeds from a sale to a third party?" In an order entered August 25, 2024, the district court detailed the relevant facts of the case and reviewed this Court's precedents,

<sup>&</sup>lt;sup>6</sup> "Proceeds" royalty provisions provide for the mineral owner to receive a royalty consisting of a monetary share of the proceeds the producer receives from the sale of the oil and/or gas produced under the lease.

<sup>&</sup>lt;sup>7</sup> "In-kind" royalty provisions provide for the mineral owner to receive a royalty consisting of a portion of the physical oil or gas produced, tendered at the wellhead.

<sup>&</sup>lt;sup>8</sup> See Am. Comp. Ins. Co. v. Ruiz, 389 So. 3d 1060, 1061 n.1 (Miss. 2024) ("Taking its name from *Erie Railroad v. Tompkins*, 304 U.S. 64, 58 S. Ct. 817, 82 L.Ed. 1188 (1938), an *Erie* guess occurs when, in the absence of a state statute or caselaw on point, a 'federal court must divine and enforce the rule that it believes this court would choose if the case were pending here."") (citations omitted)).

ultimately concluding that two questions of law presented *supra* were issue determinative and that there exists no controlling precedent in this Court's decisions.<sup>9</sup>

Accordingly, the court granted BB Land's motion and certified the questions. By Order entered June 14, 2024, we accepted the certified questions and set this matter for oral argument.

#### **II. Standard of Review**

It is well established that ""[a] *de novo* standard is applied by this court in addressing the legal issues presented by a certified question[] from a federal district or appellate court." Syl. Pt. 1, *Light v. Allstate Ins. Co.*, 203 W.Va. 27, 506 S.E.2d 64 (1998).' Syllabus Point 2, *Aikens v. Debow*, 208 W.Va. 486, 541 S.E.2d 576 (2000)." Syl. Pt. 1, *Harper v. Jackson Hewitt, Inc.*, 227 W. Va. 142, 706 S.E.2d 63 (2010). This means that "'we give plenary consideration to the legal issues that must be resolved to answer the question' certified by the [district] court." *State v. Scruggs*, 242 W. Va. 499, 501, 836

<sup>9</sup> See W. Va. Code § 51-1A-3 (2016):

The Supreme Court of Appeals of West Virginia may answer a question of law certified to it by any court of the United States or by the highest appellate court or the intermediate appellate court of another state or of a tribe or of Canada, a Canadian province or territory, Mexico or a Mexican state, if the answer may be determinative of an issue in a pending cause in the certifying court and if there is no controlling appellate decision, constitutional provision or statute of this state.

S.E.2d 466, 468 (2019) (citing *Michael v. Appalachian Heating, LLC,* 226 W.Va. 394, 398, 701 S.E.2d 116, 120 (2010)).

#### **III.** Discussion

## A. Postproduction Cost Background

In the instant case this Court is "once again asked to wade into the waters of postproduction costs[,]" an expedition that by necessity begins with a review of our relevant precedents. *See SWN Prod. Co., LLC v. Kellam*, 247 W. Va. 78, 84, 875 S.E.2d 216, 222 (2022).

We first addressed postproduction costs in *Wellman*, where the defendant/producer Energy Resources, Inc. ("Energy Resources" or "the producer") contended that it was entitled to deduct postproduction costs from the mineral owners' royalties based on the following language in the parties' lease agreement:

Lessee agrees to deliver to Lessor, in tanks, tank cars, or pipe line, a royalty of one-eighth (1/8) of all oil produced and saved from the premises, and to pay to Lessor for gas produced from any oil well and used by Lessee for the manufacture of gasoline or any other product as royalty one-eighth (1/8) of the market value of such gas at the mouth of the well; is [if] such gas is sold by the Lessee, then as royalty one-eighth (1/8) of the proceeds from the *sale of gas as such at the mouth of the well where gas, condensate, distillate or other gaseous substance is found.*  210 W. Va. at 203-04, 557 S.E.2d at 257-58 (emphasis added).<sup>10</sup> The producer argued that the emphasized language "indicat[ed] that the parties intended that the Wellmans, as lessors, would bear part of the costs of transporting the gas from the wellhead to the point of sale[.]" *Id.* at 211, 557 S.E.2d at 265. The Court did not squarely resolve that issue, finding that "whether that was actually the intent and the effect of the language of the lease is moot because Energy Resources, Inc., introduced no evidence whatsoever to show that the costs were actually incurred or that they were reasonable." *Id.* 

Although the Court's opinion in Wellman can be fairly characterized as

somewhat discursive, we formulated a syllabus point which was soundly grounded in this

State's long-established practice<sup>11</sup> and has survived more than two decades of challenge:

<sup>11</sup> "[T]raditionally in this State the landowner has received a royalty based on the sale price of the gas received by the lessee. Citing Robert Donley, *The Law of Coal, Oil and Gas in West Virginia and Virginia* § 104 (1951), this Court noted that,

<sup>&</sup>lt;sup>10</sup> The postproduction costs claimed in *Wellman* were substantial. The undisputed evidence was that Energy Resources drilled for gas on 23.5 acres owned by the Wellmans and thereafter sold it to Mountaineer Gas Company for \$2.22 per thousand cubic feet. *See* 210 W. Va. at 204, 209, 557 S.E.2d at 258, 263. However, after deduction of claimed postproduction costs the "proceeds" upon which Energy Resources calculated royalties were reduced from \$2.22 to \$0.87 per thousand cubic feet. *Id.* Thus, for every thousand cubic feet of gas sold by Energy Resources for \$2.22, the Wellmans would have received a royalty of \$0.10875 rather than \$0.2775.

<sup>[</sup>f]rom the very beginning of the oil and gas industry it has been the practice to compensate the landowner by selling the oil by running it to a common carrier and paying to him [the landowner] one-eighth of the sale price received. This practice has, in recent years, been extended to situations where gas is found[.]"

"If an oil and gas lease provides for a royalty based on proceeds received by the lessee, unless the lease provides otherwise, the lessee must bear all costs incurred in exploring for, producing, marketing, and transporting the product to the point of sale." *Id.* at 202, 557 S.E.2d at 256, Syl. Pt. 4.

Five years later, in Estate of Tawney, we were squarely presented with a

single certified question involving the issue that had been deemed moot in Wellman:

In light of the fact that West Virginia recognizes that a lessee to an oil and gas lease must bear all costs incurred in marketing and transporting the product to the point of sale unless the oil and gas lease provides otherwise, is lease language that provides that the lessor's 1/8 royalty is to be calculated "at the well," "at the wellhead" or similar language, or that the royalty is "an amount equal to 1/8 of the price, net of all costs beyond the wellhead," or "less all taxes, assessments, and adjustments" sufficient to indicate that the lessee may deduct postproduction expenses from the lessor's 1/8 royalty, presuming that such expenses are reasonable and actually incurred.<sup>12</sup>

219 W. Va. at 268-69, 633 S.E.2d at 24-25 (footnote added). We acknowledged that other jurisdictions have come to differing conclusions on this issue, but in light of West Virginia's "generally recognized rule that the lessee must bear all costs of marketing and

*Est. of Tawney*, 219 W. Va. at 271, 633 S.E.2d at 27.

<sup>&</sup>lt;sup>12</sup> In *Estate of Tawney*, the Circuit Court of Roane County had certified two questions to this Court which we reformulated into this single question.

transporting the product *to the point of sale*[,]" *id.* at 272, 633 S.E.2d at 28,<sup>13</sup> as well as "our traditional rule that lessors are to receive a royalty of the *sale price* of gas,"<sup>14</sup> *id.*, we held that.

[l]anguage in an oil and gas lease that is intended to allocate between the lessor and lessee the costs of marketing the product and transporting it to the point of sale must expressly provide that the lessor shall bear some part of the costs incurred between the wellhead and the point of sale, identify with particularity the specific deductions the lessee intends to take from the lessor's royalty (usually 1/8), and indicate the method of calculating the amount to be deducted from the royalty for such post-production costs.

Id. at 268, 633 S.E.2d at 24, Syl. Pt. 10. Further,

[1]anguage in an oil and gas lease that provides that the lessor's 1/8 royalty (as in this case) is to be calculated "at the well," "at the wellhead," or similar language, or that the royalty is "an amount equal to 1/8 of the price, net all costs beyond the wellhead," or "less all taxes, assessments, and adjustments" is ambiguous and, accordingly, is not effective to permit the lessee to deduct from the lessor's 1/8 royalty any portion of the costs incurred between the wellhead and the point of sale.

Id., Syl. Pt. 11.

After *Estate of Tawney*, West Virginia law was settled that at least with respect to leases containing a proceeds royalty provision, in the absence of express,

<sup>&</sup>lt;sup>13</sup> Emphasis added.

<sup>&</sup>lt;sup>14</sup> Emphasis added.

unambiguous language to the contrary, oil and gas producers could not deduct from mineral owners' royalties any portion of the producers' postproduction costs incurred between the wellhead and the point of sale.

A decade later, however, another certified question was presented to the Court in *Leggett v. EQT Production Co.*, 239 W. Va. 264, 800 S.E.2d 850 (2017): whether postproduction costs could be deducted where the leases in question contained flat-rate royalty provisions,<sup>15</sup> which at that time were governed by the predecessor to West Virginia Code section 22-6-8 (1994). Although flat rate leases by their express terms entitle mineral owner/lessors only to a yearly sum certain, per well, per year – i.e., a payment in the nature of a rent rather than a royalty – subsection (e) of the legislation prohibited the issuance of permits for new drilling or for the reworking of existing wells unless the producer filed an affidavit certifying that it would pay royalties of "one-eighth of the total amount paid to or received by or allowed to the owner of the working interest at the wellhead[.]" *Leggett*, 239 W. Va. at 269, 800 S.E.2d at 855.<sup>16</sup>

<sup>&</sup>lt;sup>15</sup> Flat-rate royalty provisions are those providing for payment to the lessor of a sum certain, per well, per year.

<sup>&</sup>lt;sup>16</sup> The Legislature recognized that statutorily invalidating flat-rate royalty provisions would likely run afoul of the United States Constitution, Article I, Section 10, and the West Virginia Constitution, article III, section 4, which "proscribe the enactment of any law impairing the obligation of a contract." W. Va. Code § 22-6-8(a)(4). Nonetheless, the Legislature found that it could validly exercise the police powers of the State to "discourage as far as constitutionally possible the production and marketing of oil and gas located in this state under the types of leases or continuing contracts described

Despite its recognition of *Estate of Tawney's* holding that the phrase "at the wellhead" was "ambiguous and, accordingly . . . not effective to permit the lessee to deduct from the lessor's 1/8 royalty any portion of the costs incurred between the wellhead and the point of sale[,]" a majority of the Court in *Leggett* concluded that "neither *Wellman* nor *Tawney* [were] applicable to an analysis of the 'at the wellhead' language contained in West Virginia Code § 22-6-8(e)." 239 W. Va. at 276, 800 S.E.2d at 862. The Court reasoned that

both *Wellman* and *Tawney* involved the leasing parties' use of the term "at the wellhead" in their freely-negotiated leases. Accordingly, those Courts were free to utilize common law principles pertaining to oil and gas leases and contracts generally—the implied covenant to market and construction of a contract against the drafter, respectively—to interpret the lease and resolve the issue. Utilizing these common law principles to interpret a statute, however, is not legally sound.

*Id.* at 274, 800 S.E.2d at 860.<sup>17</sup> In interpreting the language in the statute, a task for which "[t]he primary rule . . . is to ascertain and give effect to the intention of the

Legislature[,]"the Court concluded:

above[,]" *id*., referring to those providing "wholly inadequate compensation" to the owners of oil and gas interests in light of technical advances in production and marketing of the minerals. *Id*. § 22-6-8(a)(2).

<sup>&</sup>lt;sup>17</sup> In dicta, the majority in *Leggett* harshly criticized both *Wellman* and *Estate of Tawney*, going so far as to characterize those opinions as reflecting the Court's "complete misunderstanding of the [oil and gas] industry" and its analyses as "nothing more than a re-writing of the parties' contract to take money from the lessee and give it to the lessor." 239 W.Va. at 277, 800 S.E.2d at 863 (citations omitted). Indeed, language in the majority opinion can fairly be read as suggesting that these opinions might be limited, or perhaps

[n]ot only is the "at the wellhead" language clearly indicative of a legislative intention to value the royalties paid pursuant to the statute based on the unprocessed wellhead price, we do not believe that permitting lessors to benefit from royalties based upon an enhanced, downstream price without commensurately sharing in the expense to create the enhanced value effectuates the "adequate" and "just" compensation sought by the statute.

Id. at 279, 800 S.E.2d at 865.

in *Kellam*, the court dismissed *Leggett*'s criticism of *Wellman* and *Tawney* as "a somewhat indulgent frolic," emphasizing that it "was mere obiter dicta and of no authoritative value." *Kellam*, 875 S.E.2d at 225-26. The *Kellam* court confirmed that *Tawney* and *Wellman* "are the result of a reasonable and justifiable interpretation of this State's common law." *Id.* at 226. Thus, *Leggett*'s endorsement of the work-back method for flat-rate leases with "at the wellhead" language (which the West Virginia legislature has since overruled) has no bearing on the interpretation of the freely negotiated leases in this appeal.

Corder v. Antero Res. Corp., 57 F.4th 384, 395 (4th Cir. 2023).

even overruled, in the future: "[H]owever under-developed or inadequately reasoned this Court observes *Wellman* and *Tawney* to be, the issue presently before the Court simply does not permit intrusion into these issues. We therefore leave for another day the continued vitality and scope of *Wellman* and *Tawney*." *Id*. While this dicta in *Leggett* could be read as a suggestion that this Court might reexamine its understanding of the common law of West Virginia as it applies to postproduction cost issues, the passage of time has proved such prediction to be erroneous. Instead, the "continued vitality and scope of *Wellman* and *Tawney*" were subsequently affirmed not only by this Court but also by the West Virginia Legislature. *See Kellam*, 247 W. Va. at 80, 875 S.E.2d 218, Syl. Pts. 3 & 5; W. Va. Code § 22-6-8(e) (2018) (amending statute to overrule *Leggett*). As the United States Court of Appeals for the Fourth Circuit has succinctly observed,

The concurring Justice in *Leggett*, although agreeing that the words "at the wellhead" as used *in the statute* were indicative of legislative intent to permit deduction of postproduction costs from royalty payments, noted that what "the majority's opinion underscores is the necessity of the Legislature to address these *policy-laden issues* and declare, by statute, the will of the State's citizenry in this regard." *Id.* at 285, 800 S.E.2d at 871 (Workman, J., concurring) (emphasis added). Further, "[w]here the Legislature's inaction in the face of such significant changes in the industry leaves this Court to intuit its intentions and/or retrofit outdated statutory language to evolving factual scenarios, the will of the people is improperly disregarded." *Id.* The Legislature immediately accepted this challenge and amended West Virginia Code section 22-6-8(e) (2018) in its first regular legislative session following the decision in *Leggett*. The amendment, which adopted wholesale the "point of sale" holdings in *Wellman* and *Estate of Tawney*, made it clear that the majority in *Leggett* had wrongly "intuit[ed] its intentions"<sup>18</sup>:

To avoid the permit prohibition of § 22-6-8(d) of this code the applicant may file with such application an affidavit which certifies that the affiant is authorized by the owner of the working interest in the well to state that it shall tender to the owner of the oil or gas in place *not less than one eighth of the gross proceeds, free from any deductions for post-production expenses, received at the first point of sale to an unaffiliated third-party purchaser in an arm's length transaction for the oil or gas in place, or set aside for the owner of the oil or gas to be extracted, produced or marketed from the well. If such affidavit be filed with such application, then such application for permit shall be treated as* 

<sup>&</sup>lt;sup>18</sup> See Leggett, 239 W. Va. at 285, 800 S.E.2d at 872.

if such lease or leases or other continuing contract or contracts comply with the provisions of this section.

W. Va. Code § 22-6-8(e) (emphasis added). It is fair to say that the Legislature's amendment to West Virginia Code section 22-6-8(e) validated the view expressed by the dissenting Justice in *Leggett*, who observed that the majority's interpretation of the statutory language was "perversely inconsistent with the overarching remedial intent of the flat-rate statute for a Legislature so passionately dedicated to ensuring the future flow of adequate compensation to oil and gas landowners to have purposefully provided a mechanism of royalty valuation specifically designed to curtail that compensation." 239 W. Va. at 287, 800 S.E.2d at 873 (Davis, J., dissenting).

Thereafter, in *Kellam*, we were presented with four certified questions from the United States District Court for the Northern District of West Virginia. We answered the first of these questions, "Is [*Estate of Tawney*] still good law in West Virginia?", in the affirmative, noting that "neither the parties, nor the *Leggett* Court in criticizing the legal underpinnings of *Wellman* and *Tawney*, have articulated any reason sufficient to justify the overruling of those cases. Accordingly, we decline to do so[.]" *Id*. at 89, 875 S.E.2d at 227.

We reformulated the other certified questions into a single query: "What level of specificity does *Tawney* require of an oil and gas lease to permit the deduction of post-production costs from a lessor's royalty payments, and if such deductions are permitted, what types of costs may be included?" *Id.* at 81, 875 S.E.2d at 219. We ultimately declined to answer the reformulated question because "[t]he answer to this question necessarily involves the exploration of contractual language, the possible need for interpretation of said language, and the development of facts to assist either the court or the factfinder, as appropriate." *Id.* at 81, 875 S.E.2d at 219. Nonetheless, in our discussion we found it appropriate to

reiterate *Tawney* and *Wellman*'s succinct requirements that leases must meet in order to allocate some share of the postproduction costs to the lessor. Specifically, the lease must: (1) include language indicating the lessor will bear some of those costs; (2) identify with particularity the deductions to be made (with an understanding that such deductions must be both reasonable and actually-incurred under *Wellman*); and (3) indicate the method of calculating the amount to be deducted.

*Id.* at 89, 875 S.E.2d at 227.

Finally, and critically, we noted the importance of stare decisis<sup>19</sup> in promoting uniformity and predictability in the law, concluding that "overruling *Tawney* and *Wellman* would *result* in instability and uncertainty, particularly for the thousands of leases that have been executed in the years since those opinions were published." *Id*.

<sup>&</sup>lt;sup>19</sup> See Syl. Pt. 2, *Dailey v. Bechtel Corp.*, 157 W. Va. 1023, 207 S.E.2d 169 (1974) ("An appellate court should not overrule a previous decision recently rendered without evidence of changing conditions or serious judicial error in interpretation sufficient to compel deviation from the basic policy of the doctrine of stare decisis, which is to promote certainty, stability, and uniformity in the law.").

Accordingly, we reaffirmed the continuing vitality of both Wellman and Estate of Tawney

in syllabus points three and five of *Kellam* as follows:

. . . .

"'If an oil and gas lease provides for a royalty based on proceeds received by the lessee, unless the lease provides otherwise, the lessee must bear all costs incurred in exploring for, producing, marketing, and transporting the product to the point of sale.' Syl. Pt. 4, *Wellman v. Energy Resources, Inc.*, 210 W. Va. 200, 557 S.E.2d 254 (2001).

Language in an oil and gas lease that is intended to allocate between the lessor and lessee the costs of marketing the product and transporting it to the point of sale must expressly provide that the lessor shall bear some part of the costs incurred between the wellhead and the point of sale, identify with particularity the specific deductions the lessee intends to take from the lessor's royalty (usually 1/8), and indicate the method of calculating the amount to be deducted from the royalty for such postproduction costs." Syl. Pt. 10, *Estate of Tawney v. Columbia Natural Resources, LLC.*, 219 W. Va. 266, 633 S.E.2d 22 (2006).

Kellam, 247 W. Va. at 80, 875 S.E.2d at 218, Syl. Pts. 3 & 5.

In summary, after *Kellam*, which expressly approved and reaffirmed the holdings of *Wellman* and *Estate of Tawney*, and in light of the Legislature's amendment to West Virginia Code section 22-6-8(e), which amendment adopted the holdings of *Wellman* and *Estate of Tawney* and thus effectively overruled *Leggett*, the law is settled that at least with respect to proceeds royalty provisions and flat-rate royalty provisions, in the absence of express, unambiguous language to the contrary, oil and gas producers

(lessees) cannot deduct from mineral owners' (lessors') royalties any portion of their costs incurred between the wellhead and the point of sale.

## **B.** Implied Duty to Market for Leases Containing an In-Kind Royalty Provision

With the foregoing background in mind, we turn to BB Land's claim that a producer/lessee may deduct postproduction costs from a mineral owner/lessor's royalties where the parties have entered into a lease containing an in-kind royalty provision, but the mineral owner has not taken his or her one-eighth share of the gas or oil in-kind and the producer has therefore taken the owner's share to market in order to prevent waste.

In this regard, the district court first asks whether there is an implied duty to market for leases containing an in-kind royalty provision.<sup>20</sup> BB Land argues that there is no such implied duty. More specifically, BB Land contends that its sole obligation under the lease with Mr. Kaess is to deliver "one eighth (1/8) part of [the oil or gas] produced"

<sup>&</sup>lt;sup>20</sup> At the outset, we reject any implication in Mr. Kaess' brief that the royalty provision in his lease is some sort of hybrid proceeds provision rather than an in-kind provision by virtue of its reference to royalties from "oil *produced and sold* from the leased premises" and to "gas *produced and marketed* from the leased premises." (Emphasis added). This issue is not before us because in an order entered on July 21, 2023, the district court held that by virtue of Mr. Kaess' failure to respond to a request for admission, it is deemed admitted "that the LEASE entitles YOU to receive YOUR royalty in-kind, as opposed to a percentage of proceeds received by [BB LAND] from the sale of any OIL, GAS, or NGLs."

Nonetheless, we find that the words "produced and sold" and "produced and marketed" add to the ambiguity of the Base Lease with respect to BB Land's duties where, as here, Mr. Kaess did not take his royalties in kind. *See* discussion *infra*.

into "the pipe line to which [Mr. Kaess] may connect his wells[,]" and once this has been accomplished BB Land has no further duties, express or implied, under the lease. There are multiple problems with this argument.

First, BB Land contends that *Wellman* and *Estate of Tawney* were wrongly decided because this Court, in its "dogged devotion" to Professor Donley's treatise written more than a half century earlier,<sup>21</sup> failed to apprehend the changing landscape brought about by deregulation of the oil and gas industry in the 1980's and 1990's, a process which began in 1978 with passage of The Natural Gas Policy Act of 1978 ("NGPA"), 15 U.S.C. §§ 3301-3432 (1982), and continued with Order 636 issued by the Federal Energy Regulatory Commission ("FERC") in 1992. Prior to passage of the NGPA, the price at which producers could sell their gas to interstate pipelines was controlled by FERC, with the result that most gas was sold by producers at or close to the wellhead; mineral owners' royalties were calculated based on the price the pipeline companies paid the producers, and few postproduction costs came into play because it was the pipeline companies, not the producers, who marketed the gas to local markets. As one court explained,

[p]rior to the restructuring, pipelines had performed both a merchant and a transportation function. That is, they typically engaged in "bundling," selling to each customer both the required quantity of natural gas and transportation service bringing that gas from the production area to the customer's point of purchase. . . . In the process of restructuring, the

<sup>&</sup>lt;sup>21</sup> See Leggett, 239 W. Va. at 277, 800 S.E.2d at 863; Donley, supra note 11.

Commission concluded that bundling discouraged the sale of gas by non-pipeline sellers. *Id.* The Commission sought to remedy this "market power" situation and to establish a new regime ensuring "that all shippers have meaningful access to the pipeline transportation grid so that willing buyers and sellers can meet in a competitive, national market to transact the most efficient deals possible." Order No. 636, ¶ 30,939, at 30,393. To achieve that goal the Commission required pipelines to "unbundle," sell transportation services separately from gas, and thereby become primarily transporters as a competitive market developed for the merchant function.

*NorAm Gas Transmission Co. v. F.E.R.C.*, 148 F.3d 1158, 1160 (D.C. Cir. 1998) (citation omitted). Of relevance to this case, one upshot of deregulation was that producers were now free to sell their product far downstream from the wellhead, which increased their costs – but also allowed them to seek out the best prices available for their product outside of local markets.

Contrary to respondent BB Land's contention that we fail to appreciate the impact of federal statutory and regulatory changes on the natural gas industry, this Court does understand the changes resulting from deregulation, including the increased costs borne by producers resulting from processing and transportation – costs which were minimal or nonexistent prior to deregulation, when most gas was sold at or near the wellhead. We are constrained, however, from making policy choices in order to determine legal issues; *Wellman, Estate of Tawney*, and *Kellam* were all based on existing West Virginia law, not on policy considerations. Weighing the interests of mineral owners in maximizing their royalties versus the interests of producers in maximizing their profits is

a task for the Legislature, not for this Court. *See, e.g., MacDonald v. City Hosp., Inc.*, 227 W. Va. 707, 722, 715 S.E.2d 405, 420 (2011) ("it is the province of the legislature to determine socially and economically desirable policy"). In short, if the industry believes that our precedents will have a deleterious impact on the viability of West Virginia's oil and gas industry, it needs to take those concerns to the Legislature, not to this Court.

Second, BB Land argues that Wellman and Estate of Tawney should be understood as applying only where the producer sells the gas at or close to the wellhead, a situation in which postproduction costs would be minimal or nonexistent. We reject this argument because the facts of the cases do not bear out the underlying premise. As previously discussed, in Wellman the postproduction costs claimed by the producer reduced the proceeds upon which owner's one-eighth royalty was calculated from \$2.22 per thousand cubic feet to \$0.87 per thousand cubic feet. See supra note 10. This refutes any claim that the postproduction costs in Wellman were insignificant because the gas didn't have far to go, or that the Court's decision in the case was in any way premised on such an assumption. Further, in Estate of Tawney the Court noted that "CNR took deductions from royalty owners in equal amounts regardless of the distance from the well to TCO's transportation line." Est. of Tawney, 219 W. Va. at 269, 633 S.E.2d at 25 (emphasis added). Again, this refutes any claim that the case was based on the distance the gas had to travel to get to the place of sale.

Third, BB Land contends that the in-kind provision of the parties' Base Lease is clear and unambiguous, and thus no implied duties come into play "to relieve one party of a bad bargain." Pechenik v. Baltimore & O. R. Co., 157 W. Va. 895, 898, 205 S.E.2d 813, 815 (1974). We disagree. Any language establishing in-kind royalties to be delivered to an individual who does not have the infrastructure – wells or tanks or pipelines – to store and then market his or her one-eighth share of the oil and gas produced, creates an inherent conflict and thus an ambiguity.<sup>22</sup> See Est. of Tawney, 219 W. Va. at 272-73, 633 S.E.2d at 28-29 (holding that leases which called for royalties based on gross proceeds "at the wellhead" were ambiguous, as the language "could be read to create an inherent conflict due to the fact that the lessees generally do not receive proceeds for the gas at the wellhead."). Additionally, the language in the lease at issue here contains a second layer of ambiguity, as it establishes in-kind royalties on all oil produced and sold from the leased premises and all gas produced and marketed from the leased premises. This language makes no sense whatsoever where the producer tenders the owner's share of the oil and gas at the wellhead, in which case both the duty to market and the deduction of postproduction costs would be moot points.

<sup>&</sup>lt;sup>22</sup> See Byron C. Keeling, *Fundamentals of Oil and Gas Royalty Calculation*, 54 ST. MARY'S L.J. 705, 711 (2023) ("most royalty owners do not have the tanks or other facilities or infrastructure necessary to physically possess any part [including their one-eighth share] of the oil and gas production.").

BB Land urges us to adopt the holding of the Oklahoma Supreme Court in *XAE Corp. v. SMR Property Management Co.*, 968 P.2d 1201 (Okla. 1998), which held that

[t]here is no duty either express or implied on the lessee in the case at bar to do other than deliver the gas to the overriding royalty owners in kind. The overriding royalty owners' decision not to take the gas in kind does not impose different duties on the lessee.

*Id.* at 1207. We decline to follow the reasoning of *XAE Corp.* because the Oklahoma case is inapposite to the case at bar. The court's holding in *XAE Corp.* was specific to its facts: the owners of the overriding royalty interest were not parties to the lease, and "implied covenants of an oil and gas leases [sic] do not extend to lease assignments with reservation of overriding royalty interest." *Id.* at 1204 (emphasis added); *cf. Gastar Expl., Inc. v. Contraguerro*, 239 W. Va. 305, 800 S.E.2d 891 (2017) (pooling agreements between lessors and lessees do not require the consent or ratification of individuals holding nonparticipating royalty interests because those individuals have conveyed both the oil and gas in place and the executive leasing rights to the lessors). BB Land has cited no cases in which the holding of *XAE Corp.* was applied to the *lessor* in an in-kind agreement – here, Mr. Kaess. Rather, when Mr. Kaess failed to take his one-eighth share of the oil and gas in kind, BB Land had three possible courses of action:

If, for whatever reason, a royalty owner does not or cannot take physical possession of its royalty share of the production under an in-kind royalty clause, then the lessee or producer may discharge its royalty obligation to the royalty owner in one of several ways: (1) The producer may deliver the royalty owner's share of the production to a pipeline purchaser or other third-party purchaser near the wellhead – free of cost, and to the royalty owner's credit – under the terms of a division order or other contract in which the purchaser pays the royalty owner directly for its share of the production.

(2) The producer may buy the royalty owner's share of the production from the royalty owner on terms that the producer negotiates with the royalty owner.

(3) Or, if the producer does not either buy the royalty owner's share of the production or deliver the royalty owner's share of the production to a purchaser free of cost, then under the implied marketing covenant, *the producer must market and sell the royalty owner's share of the production* – on the royalty owner's behalf – along with the producer's own share of the production.

Keeling, *supra* at 711-12 (emphasis added) (footnotes omitted). This last option is the one BB Land chose when Mr. Kaess failed to take his one-eighth share in-kind, thus acknowledging by its actions the existence of an implied covenant to market Mr. Kaess' share. Indeed, BB Land implicitly acknowledges this point in its brief, citing with approval the case of *Wolfe v. Prairie Oil & Gas Co.*, 83 F.2d 434 (10<sup>th</sup> Cir. 1936), where it was held

that

when [the lessor] failed either to provide storage or to arrange for the marketing of his share of the royalty oil, not only was [the lessee] impliedly authorized to sell it as his agent, *but it became its duty so to do*. Indeed, there was no other practical way for [the lessee] to take care of the royalty oil so as to avoid waste and loss; and there was no other way for it to comply with its lease covenant to deliver the royalty oil in the pipe line to the credit of the royalty owners.

Id. at 437 (emphasis added).

As set forth *supra*, this Court has judicially recognized the existence of an implied covenant to market in leases containing proceeds royalty provisions, and the Legislature has statutorily recognized the existence of an implied covenant to market in leases containing flat-rate royalty provisions. We discern no principled basis on which to hold that in-kind leases are somehow different; indeed, it would be totally anomalous if this Court were to allow the deduction of postproduction costs where the parties' lease contains an in-kind royalty provision, while the Legislature has expressly *disallowed* such deduction where the parties' lease contains a flat-rate royalty provision – provisions which are materially alike in that neither ties royalties to sale proceeds. *See* text *infra*. In light of the foregoing, we agree with Justice Hutchison's cogent observation that "the fundamental goal implied into *every single oil and gas lease* is that the lessee has a duty to extract the minerals and get them to market for sale." *Kellam*, 247 W. Va. at 91, 875 S.E.2d at 229 (Hutchison, J., concurring) (emphasis added) (footnote omitted).

Accordingly, we answer the district court's first certified question in the affirmative and hold that there is an implied duty to market the minerals in oil and gas leases which contain an in-kind royalty provision. If, for whatever reason, a royalty owner/lessor does not or cannot take physical possession of his or her share of the production under an in-kind royalty provision, then the producer/lessee may discharge its royalty obligation to the lessor in one of several ways: the lessee may deliver the lessor's share of the production to a pipeline purchaser or other third-party purchaser near the wellhead, free of cost, and to the lessor's credit, under the terms of a division order or other contract in which the purchaser pays the lessor directly for his or her share of the production; or, the lessee may buy the lessor's share of the production from the lessor on terms negotiated by the parties; or, if the lessee elects neither of the foregoing options, then under the implied marketing covenant the lessee must market and sell the lessor's share of the production, on the lessor's behalf, along with the lessee's own share of the production.

# C. Whether Postproduction Cost Deductions Apply to In-Kind Lease Royalty Provisions

We turn now to the district court's second certified question: whether the requirements for the deduction of postproduction expenses as set forth in *Wellman* and *Estate of Tawney* apply to leases containing an in-kind royalty provision.<sup>23</sup> In light of our determination that there is an implied duty to market the minerals in all oil and gas leases,

<sup>&</sup>lt;sup>23</sup> At the outset, we reject Mr. Kaess' argument that this issue has already been determined in *Wellman, Estate of Tawney*, and *Kellam*. Although our precedents certainly inform the analysis herein, the syllabus points in the cases specifically apply to leases containing proceeds royalty provisions.

including those leases which contain an in-kind royalty provision, this question requires little discussion.<sup>24</sup>

BB Land argues that the requirements of Estate of Tawney and Wellman should apply only to leases which provide for royalties based on the value or sale price of the oil and gas produced, because the parties to in-kind royalty provisions did not contemplate that the lessee would even possess the lessor's share of the oil or gas after it was produced, let alone market it. This was the view espoused by the majority in *Leggett*, which wrote that "at the times these [flat-rate] leases were executed, the parties contemplated neither the marketing of the product . . . nor cost allocation[,]" and thus "post-production costs and the marketing efforts of the lessor [were] irrelevant to both parties[.]" Leggett, 239 W. Va. at 276, 800 S.E.2d at 862. However, as discussed supra, the Legislature acted swiftly to overrule *Leggett* by amending West Virginia Code section 22-6-8(e) to require that the royalty payable to the lessee on a flat-rate lease be "not less than one eighth of the gross proceeds, free from any deductions for post-production expenses, received at the first point of sale to an unaffiliated third-party purchaser in an arm's length transaction for the oil or gas so extracted, produced or marketed." Id. Indeed, the flat-rate leases which the *Leggett* majority found to be unobjectionable in that they were "freely negotiated contracts" wherein allocated costs and implied covenants were

<sup>&</sup>lt;sup>24</sup> Most of the respondent's arguments on this issue hinge on its contention, which we do not accept, that there is no implied duty to market in an in-kind royalty provision.

simply "not within the contemplation of the parties,"<sup>25</sup> were characterized by the Legislature as a

continued exploitation of the natural resources of this state in exchange for such wholly inadequate compensation [which] is unfair, oppressive, works an unjust hardship on the owners of the oil and gas in place, and unreasonably deprives the economy of the State of West Virginia of the just benefit of the natural wealth of this state[.]

*Id.* § 22-6-8(a)(2). In light of BB Land's concession in its brief that flat-rate royalty provisions are similar to in-kind royalty provisions in that the parties "did not contemplate that the lessee would have the oil or gas in its possession after it was produced from the ground," we find the Legislature's extension of *Wellman* and *Tawney* to leases containing flat-rate royalty provisions to be a persuasive indicator that those precedents should govern leases containing in-kind royalty provisions as well.

BB Land points out that courts in several other states have held that because the value of oil or gas in an in-kind royalty provision is its value at or near the wellhead, where the mineral owner would take possession of his or her share, the producer "satisfies its obligation to deliver [the lessor's] share of production 'free of cost in the pipe line' by accounting for [the lessor's] fractional share on a net-proceeds basis that deducts from gross sales proceeds the postproduction costs incurred after delivery in the gas gathering

<sup>&</sup>lt;sup>25</sup> See Leggett, 239 W. Va. at 276, 800 S.E.2d at 862.

system on the wellsite premises." *Nettye Engler Energy, LP v. BlueStone Nat. Res. II, LLC*, 639 S.W.3d 682, 696 (Tex. 2022); *see also Vedder Petroleum Corp. v. Lambert Lands Co.*, 122 P.2d 600, 604-05 (Cal. 1942) ("There is nothing . . . in the lease itself to justify the conclusion that there was any duty on the part of the lessee to bear the expense of dehydrating appellant lessor's royalty share of the oil produced from wells on the premises, and, if the duty to clean the oil is absent when the royalty oil is delivered in kind, it is also absent when the proportionate share of the value of such royalty oil is to be paid in cash.").

We find the cited authorities to be clearly distinguishable, as the courts' reasoning is premised on an assumption that the language "at the well" or "at the wellhead" has a clear, fixed meaning in the context of an oil and gas lease. In contrast, this Court specifically held in *Estate of Tawney* that "at the well," "at the wellhead," and similar language, is "ambiguous and accordingly . . . not effective to permit the lessee to deduct from the lessor's 1/8 royalty any portion of the costs incurred between the wellhead and the point of sale." Est. of Tawney, 219 W. Va. at 268, 633 S.E.2d at 24, Syl. Pt. 11, in part. Further, as detailed *supra*, the reasoning in the cited cases is not supported by the common law of this State, by our precedents upon which thousands of West Virginians have relied for decades, or by our Legislature, which extended the holdings of Wellman and Tawney to apply to flat-rate leases – leases which by their terms entitle the lessors to a fixed amount per well, per year, not to any royalties based on value and/or sale price of the oil and gas. Additionally, the cited cases are wholly inconsistent with the public policy of West Virginia as articulated by the Legislature: to provide fair and just compensation to mineral

owners and to ensure that West Virginia's economy is not deprived "of the just benefit of the natural wealth of this state." W. Va. Code § 22-6-8(a)(2).

Accordingly, we answer the district court's second certified question in the affirmative and hold that if, for whatever reason, the mineral owner/lessor of an in-kind oil and gas lease containing an in-kind royalty provision does not take his or her percentage share of the oil and gas in kind, and the producer/lessee elects to market and sell the lessor's share of the production on the lessor's behalf, along with the lessee's own share of the production, the lessee shall tender to the lessor a royalty consisting of the lessor's percentage share of the gross proceeds, free from any deductions for postproduction expenses, received at the first point of sale to an unaffiliated third-party purchaser in an arm's length transaction for the oil or gas so extracted, produced or marketed.

# **IV.** Conclusion

Based upon our analysis, we answer the certified questions as follows:

Question No. 1: Is there an implied duty to market for [oil and gas] leases containing an in-kind royalty provision?

Answer: Yes.

Question No. 2: Do the requirements for the deductions of post-production expenses from *Wellman v. Energy Resources, Inc.,* [210 W. Va. 200, 557 S.E.2d 254

(2001)] and *Estate of Tawney v. Columbia Natural Resources*, [219 W. Va. 266, 633 S.E.2d(2006)], apply to leases containing an in-kind royalty provision?

Answer: Yes.

Certified Questions Answered.